

SMALL COMMUNITIES / BIG PROBLEMS

Small Community Success Stories: How to Design and Implement a 'Funding Quilt for Public Infrastructure'



AOT ANNUAL MEETING & TRAINING SCHOOL
FEBRUARY 2024

SHARING MUNICIPAL PROJECT FUNDING EXPERTISE



BEN SYDEN, AICP
VICE PRESIDENT

LABERGE GROUP



NICOLE ALLEN, AICP
DIRECTOR OF PLANNING
AND COMMUNITY
DEVELOPMENT

LABERGE GROUP

Multi-disciplinary engineering and planning firm.

Specialty in grant writing and development.

Engineers and development team collaborate to design *implementable* projects that not only serve the needs of the community, but also match the priorities of funding entities.

MORE THAN
\$425 MILLION
SECURED SINCE 2000.

BIG PROBLEMS FACING SMALL COMMUNITIES

GREAT BIG PROBLEMS



\$8 Million
to replace failing water
infrastructure

SMALL TAX LEVY



\$900,000
total tax levy for all
costs and services

BIG PROBLEMS FACING SMALL COMMUNITIES

The Usual Suspects / Major Infrastructure Needs



WATER



STORMWATER



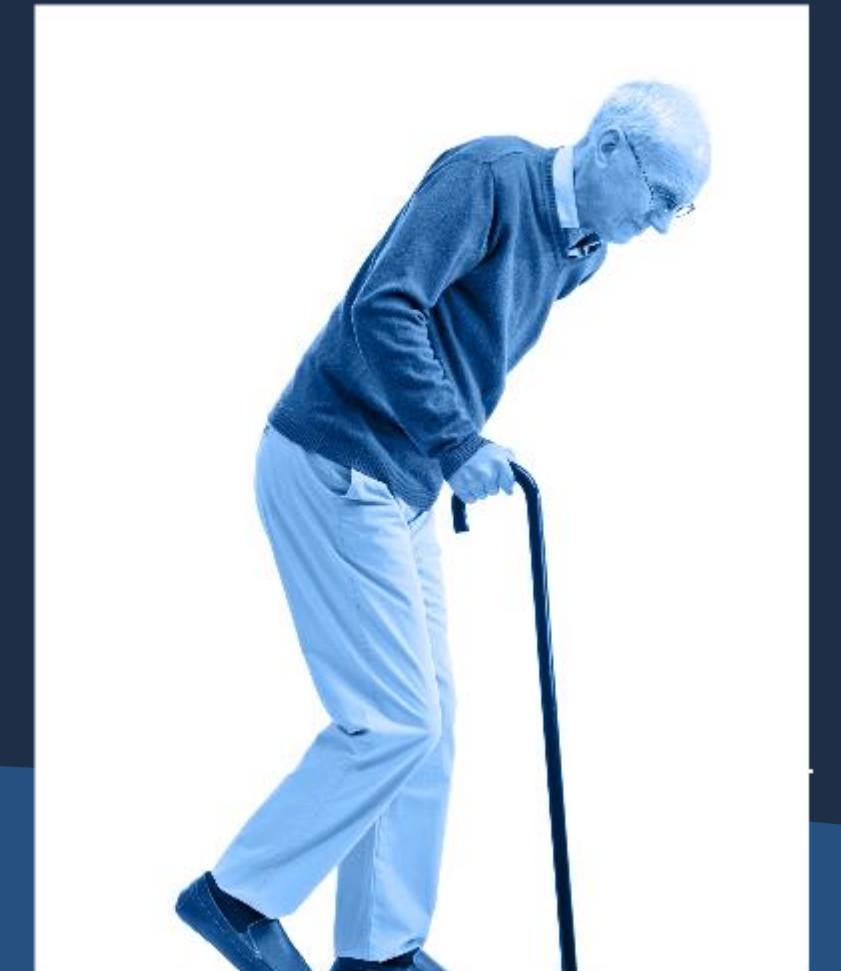
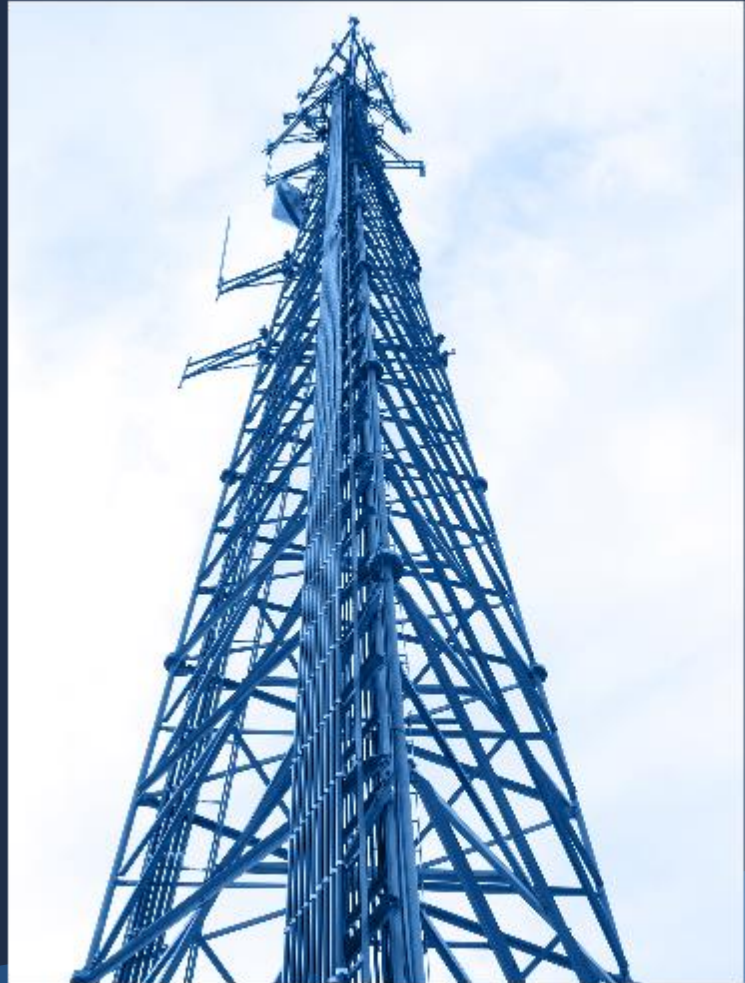
WASTEWATER



ROADS /
SIDEWALKS

BIG PROBLEMS FACING SMALL COMMUNITIES

Communities Must Also
Balance Additional Needs



STATE / FEDERAL / COUNTY FUNDS TO THE RESCUE?



COMMON OBJECTIONS (and misconceptions)

Our community
is too small.

We can't afford
a match.

We're too
rural.

STATE
FUNDING

FEDERAL
FUNDING

COUNTY
FUNDING

It's not
politically
realistic.

CRAFT AND MOLD FUNDABLE PROJECTS

- Target potential funding sources, then review and understand their priorities *at the outset of project planning*
- Review successful applications for targeted grant to confirm a match
- Craft and mold the project so that it *both* meets the needs of your community *and* is aligned with the goals and vision of the targeted funding agency



CRAFT AND MOLD FUNDABLE PROJECTS

- Comprehensive Plan
- Demonstrate Adequate Funding and Realistic Budget
- Financing Plan
- Leverage Other Resources
 - Partners: Local, State, Federal, Not For Profit, Volunteer
- Income Survey
- Engineering Reports
- Environmental Reviews (SEQR)
- Documentation of Problems: DEC/DOH Violations or Concerns
- Bond Resolutions
- District Formation
- Demonstrate Administrative Capacity
- Show Public Participation and Community Interest
- Secure commitment of other funds



DEMONSTRATE FUNDING VIABILITY

- Demonstrate adequate funding and a realistic and consistent budget.
- Ensure that budget narratives match budget tables and that the budget presented is feasible.
- Identify each cost, the source of the funds, and the proposed use of funding.
- Ensure that funding amounts proposed are within eligible limits.
- Include program delivery, administration, and other costs.
- Secure commitment of other funds and supply commitment documentation. Co-funding is KEY to project implementation.

*Dot the i's
and cross
the t's*

PUTTING MONEY TO WORK RIGHT AWAY



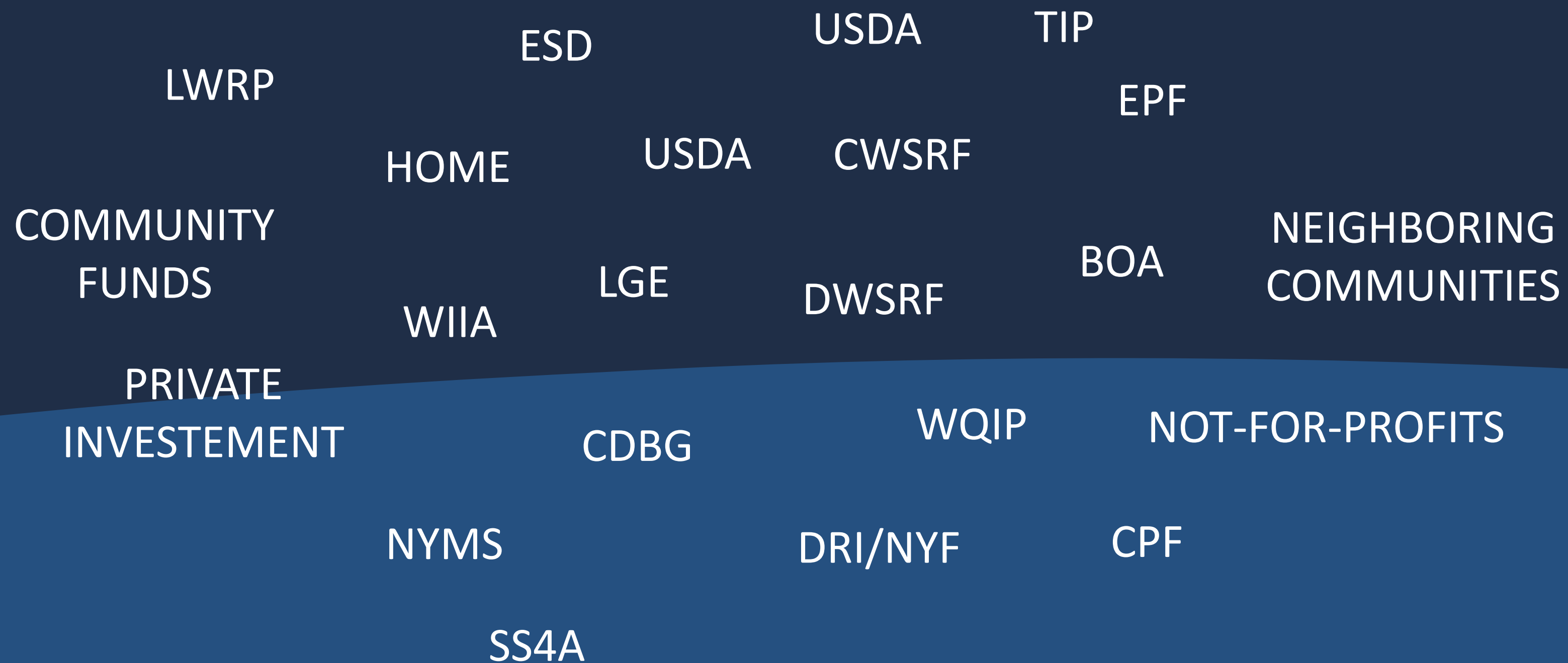
Shovel ready – now more than ever

- No one is going to tell you that you have to have a project designed
- Yet, in order to meet project milestones, you may need to have the project designed
- **WIIA**
 - Engineering report
 - Bond resolution
 - SEQR
 - District formation
- **CDBG**
 - Contracts within 30 days
 - Environmental review done in 45 days
 - First drawdown in 180 days

LEVERAGING FUNDING FROM MULTIPLE SOURCES

The “Funding Quilt”

*links the resources that must come together
and be interwoven to accomplish an objective.*



LEVERAGING FUNDING FROM MULTIPLE SOURCES

*The “Funding Quilt”
links the resources that must come together
and be interwoven to accomplish an objective.*

EXAMPLE 1
PARK FUNDING



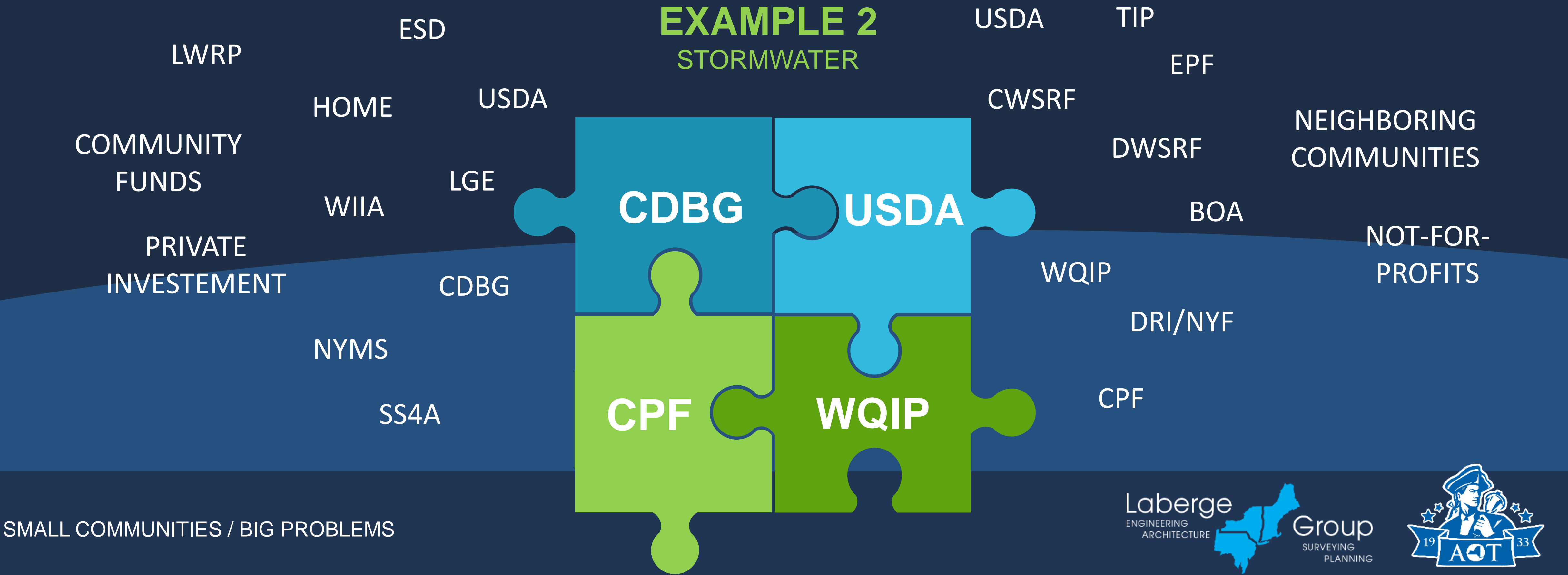
ESD
USDA
TIP
EPF
CWSRF
DWSRF
BOA
NEIGHBORING COMMUNITIES
NOT-FOR-PROFITS
WQIP
DRI/NYF
CPF
CDBG
NYMS
SS4A
WIIA
LGE
HOME
COMMUNITY FUNDS
PRIVATE INVESTEMENT
USDA
LWRP

SMALL COMMUNITIES / BIG PROBLEMS

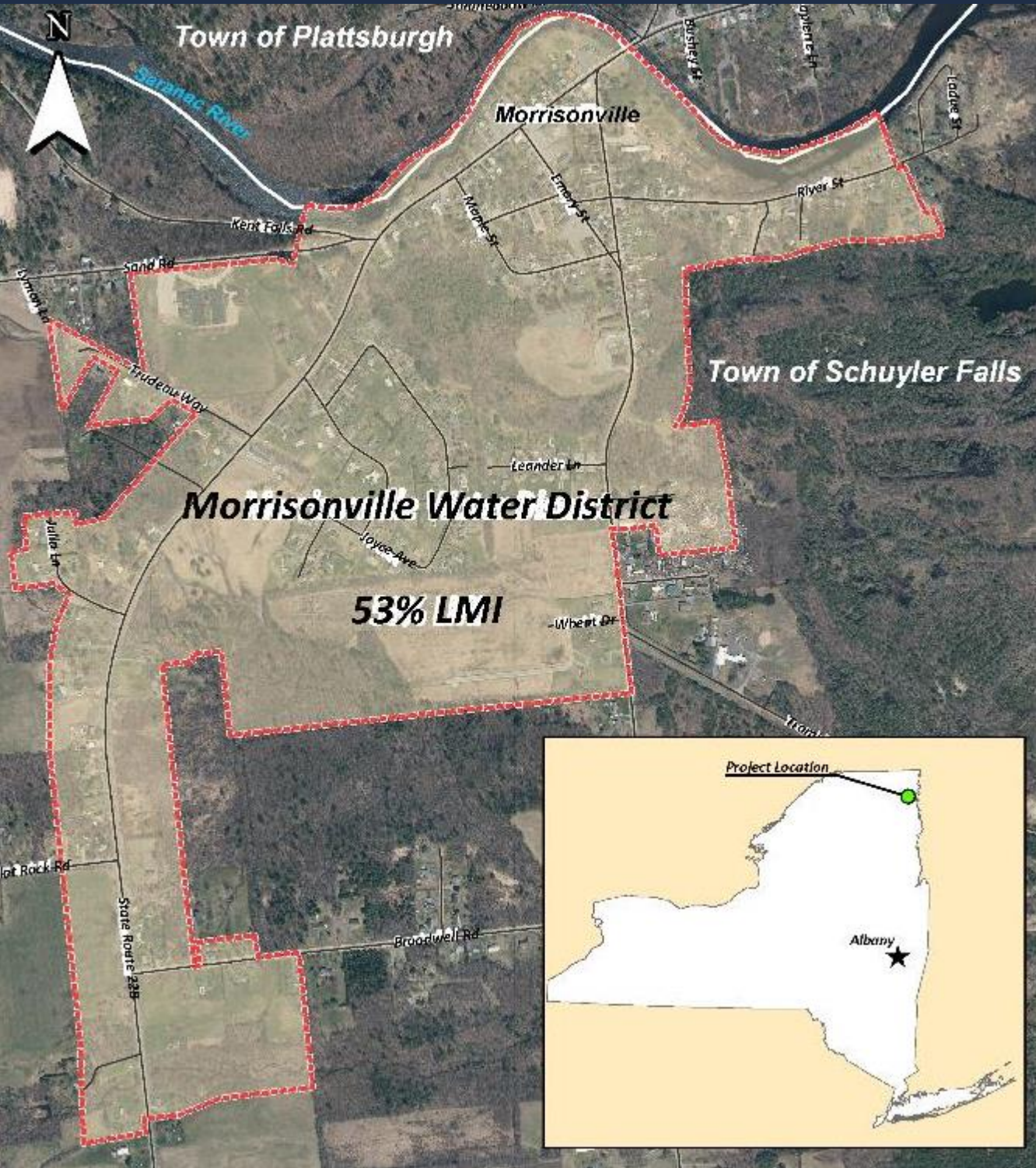
LEVERAGING FUNDING FROM MULTIPLE SOURCES

*The “Funding Quilt”
links the resources that must come together
and be interwoven to accomplish an objective.*

EXAMPLE 2 STORMWATER



CASE STUDIES



CASE STUDIES

SCHUYLER FALLS, NY

(POPULATION 4,830 – 313 EDUs)

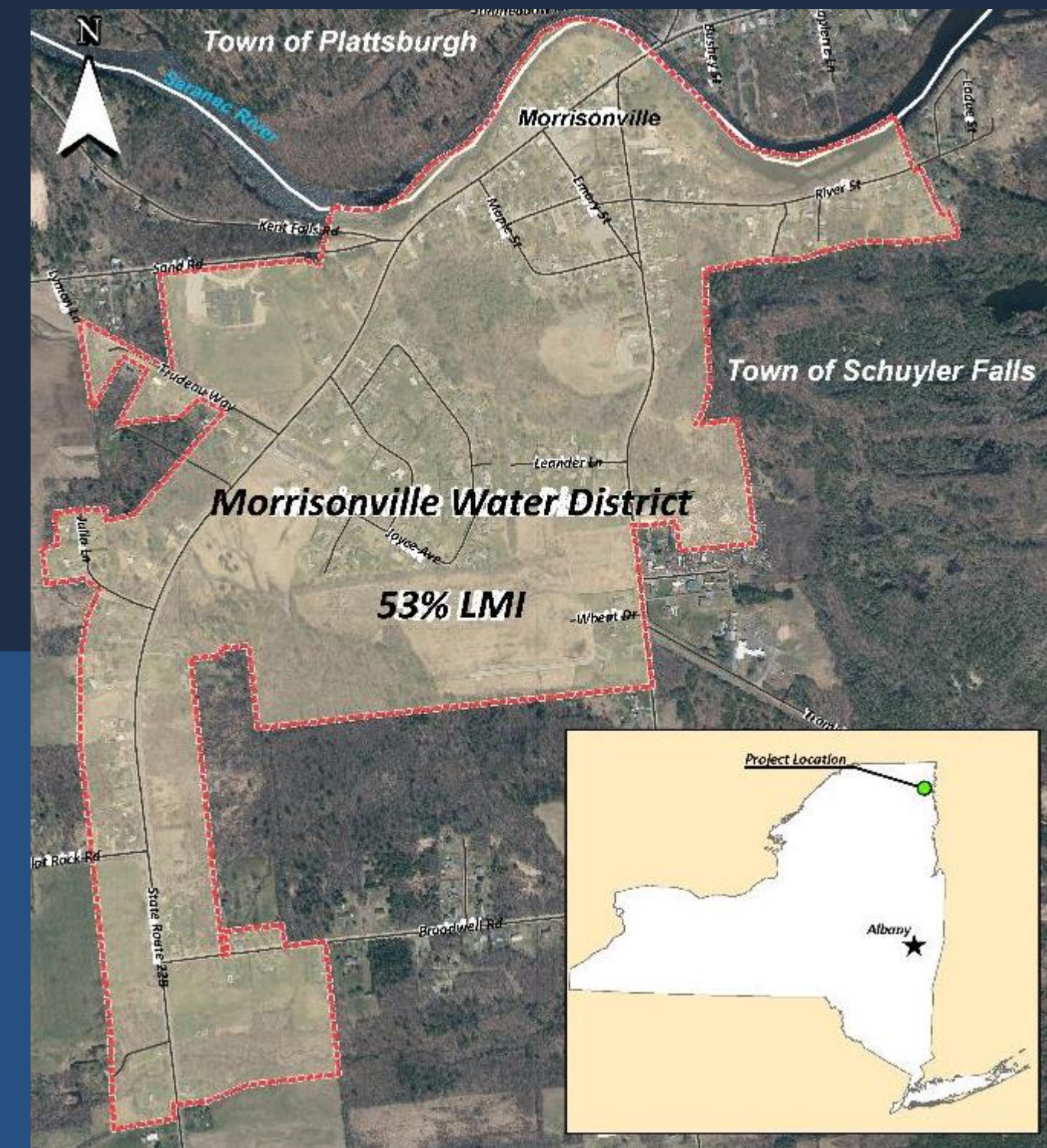
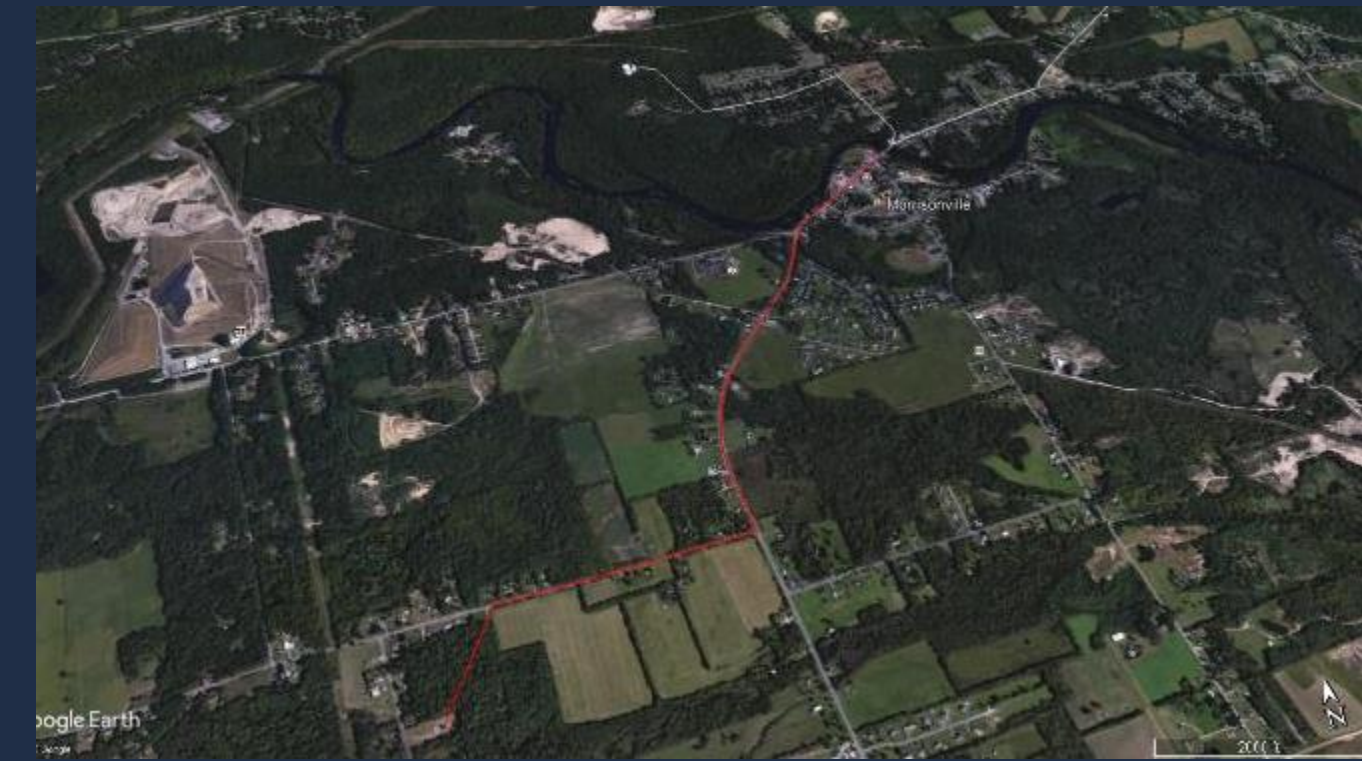
MORRISONVILLE WATER DISTRICT

CHALLENGE

- Water distribution system installed in the '50s – nearing the end of its useful life
- Asbestos cement pipe
- Sections prone to freezing due to inadequate cover
- Significant increase in watermain breaks
- Inadequate flow for fire hydrants

SOLUTION

- Replace existing watermains
- Approximately 29,000 linear feet of pipe



CASE STUDIES

SCHUYLER FALLS, NY

(POPULATION 4,830 - 313 EDUs)

MORRISONVILLE WATER DISTRICT

CRAFTING A FUNDABLE PROJECT / MOLDING A COMPETITIVE APPLICATION

- Preliminary Engineering Report
 - Determined issues
 - Identified preferred solution
- Income Survey – 53% of households characterized as low- and moderate-income
- Demonstrate savings in not having to run water from a hydrant continuously during cold periods to protect the main from freezing (water purchased from neighboring Town)
- Comprehensive Plan identifying water infrastructure issues as an issue that must be remedied in order to realize economic development goals
- Project readiness – SEQR and detailed project schedule prepared

FUNDABLE PROJECT



CASE STUDY

SCHUYLER FALLS, NY

(POPULATION 4,830 - 313 EDUs)

MORRISONVILLE WATER
DISTRICT

2020 Northern
Regional Border
Commission

\$0

SMALL COMMUNITIES / BIG PROBLEMS



CASE STUDY

SCHUYLER FALLS, NY

(POPULATION 4,830 - 313 EDUs)

MORRISONVILLE WATER
DISTRICT

2020 Northern
Regional Border
Commission

\$0

2021 WIIA

\$0

TOTAL FUNDING SECURED

\$0

EXPECT
A MULTI-YEAR PROCESS

CASE STUDY

SCHUYLER FALLS, NY

(POPULATION 4,830 - 313 EDUs)

MORRISONVILLE WATER
DISTRICT

USDA

\$1,300,000 GRANT

\$5,562,000

LOW-INTEREST LOAN

CASE STUDY

SCHUYLER FALLS, NY

(POPULATION 4,830 - 313 EDUs)

MORRISONVILLE WATER
DISTRICT

TOTAL FUNDING SECURED

\$14,574,500

USDA

\$1,300,000 GRANT
\$5,562,000
LOW-INTEREST LOAN

CDBG

\$1,250,000

WIIA

\$3,000,000

CPF

\$2,562,500

Clinton County

\$900,000

CASE STUDIES

BLACK BROOK, NY

(POPULATION 1,453 – 236 EDUs)

WATER SUPPLY AND STORAGE

CHALLENGE

- Persistent water supply issues
 - Supply from adjacent Town
 - Damaged by past precipitation events
 - Vulnerable to freezing and system failure

SOLUTION

- Stand-alone water infrastructure
- Two wells to supply high-quality water
- 225,000 gallon water storage tank
- Water main connected to existing system



CASE STUDIES

BLACK BROOK, NY

(POPULATION 1,453 - 236 EDUs)

WATER SUPPLY AND STORAGE

CRAFTING A FUNDABLE PROJECT / MOLDING A COMPETITIVE APPLICATION

- Preliminary Engineering Report
 - Determined issues – identified preferred solution
 - Calculated the cost of proposed improvements to be less than the cost of Black Brook's obligation for neighboring Town's of improvements
 - Determination that the system's vulnerability increased due to climate change made the project eligible for grant funding through the Climate Smart Communities Program
- Under 1,500 residents
- Initial income survey indicated CDBG eligibility



FUNDABLE
PROJECT



CASE STUDY

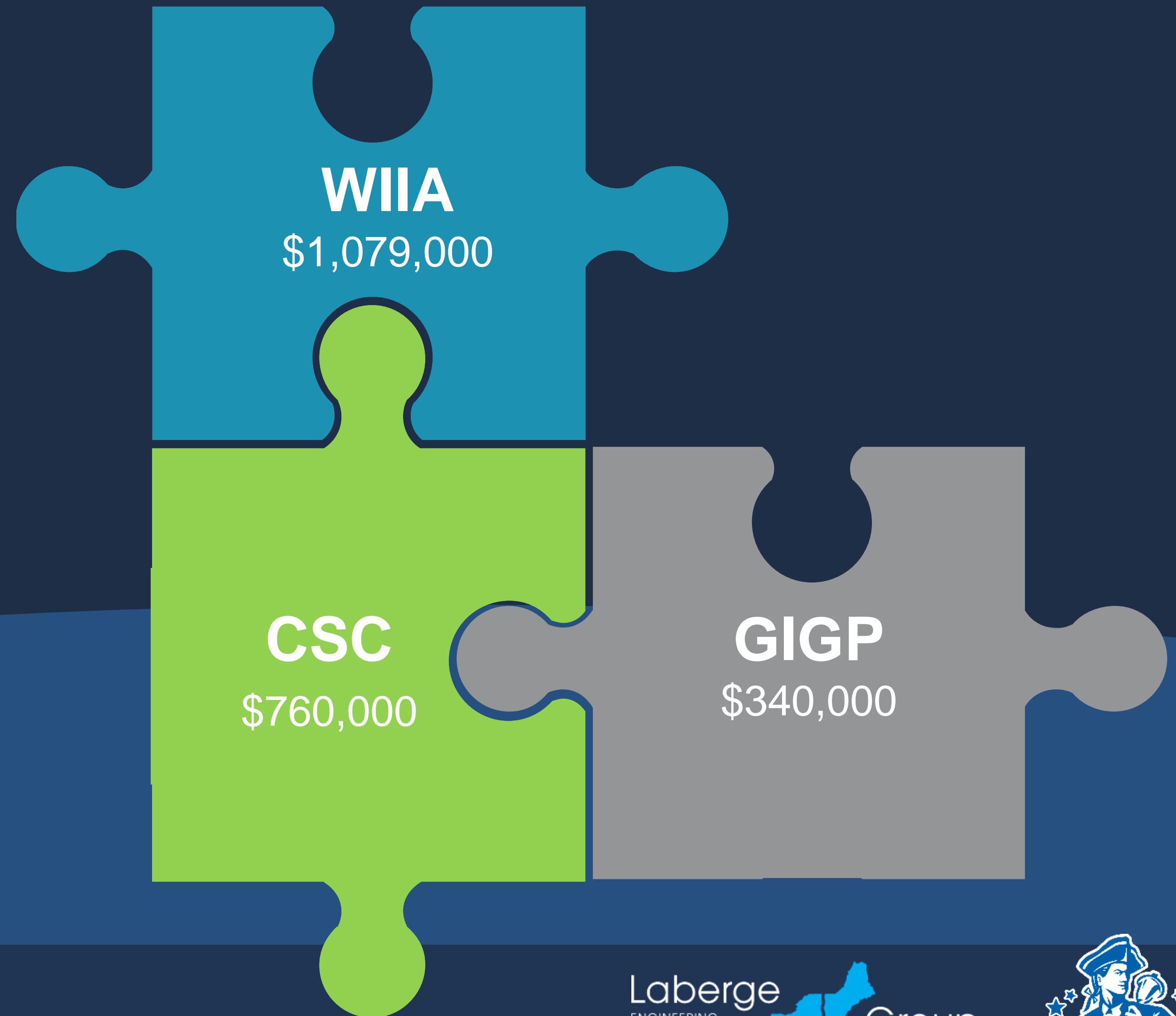
BLACK BROOK, NY

(POPULATION 1,453 - 236 EDUs)

WATER SUPPLY AND STORAGE

FUNDING QUILT
TOTAL FUNDING SECURED

\$1,839,000



SMALL COMMUNITIES / BIG PROBLEMS

CASE STUDIES

SCHODACK, NY

(POPULATION 12,965 – 58 EDUs)

BATTISTI WATER DISTRICT

CHALLENGE

- Abandoned formerly-private water system
 - Deterioration of pipes reaching the end of their lifespan (undersized, duct tape, and glue)
 - Frequent water main breaks
 - Potential for catastrophic system failure
 - Inadequate water pressure for firefighting

SOLUTION

- Create water district
- Replace failing system with adequately sized water lines that are up to Town standards
- Looped system for redundancy



CASE STUDIES

SCHODACK, NY

(POPULATION 12,965 - 58 EDUs)

BATTISTI WATER DISTRICT

CRAFTING A FUNDABLE PROJECT / MOLDING A COMPETITIVE APPLICATION

- Map, Plan and Report required for district formation
- Petition-based district formation – Town decided not to form district and take over the system from the State-appointed temporary operator until funding was in place to bring the system up to Town standards
- Public engagement and buy-in
- Project readiness – SEQR and detailed project schedule prepared



FUNDABLE
PROJECT



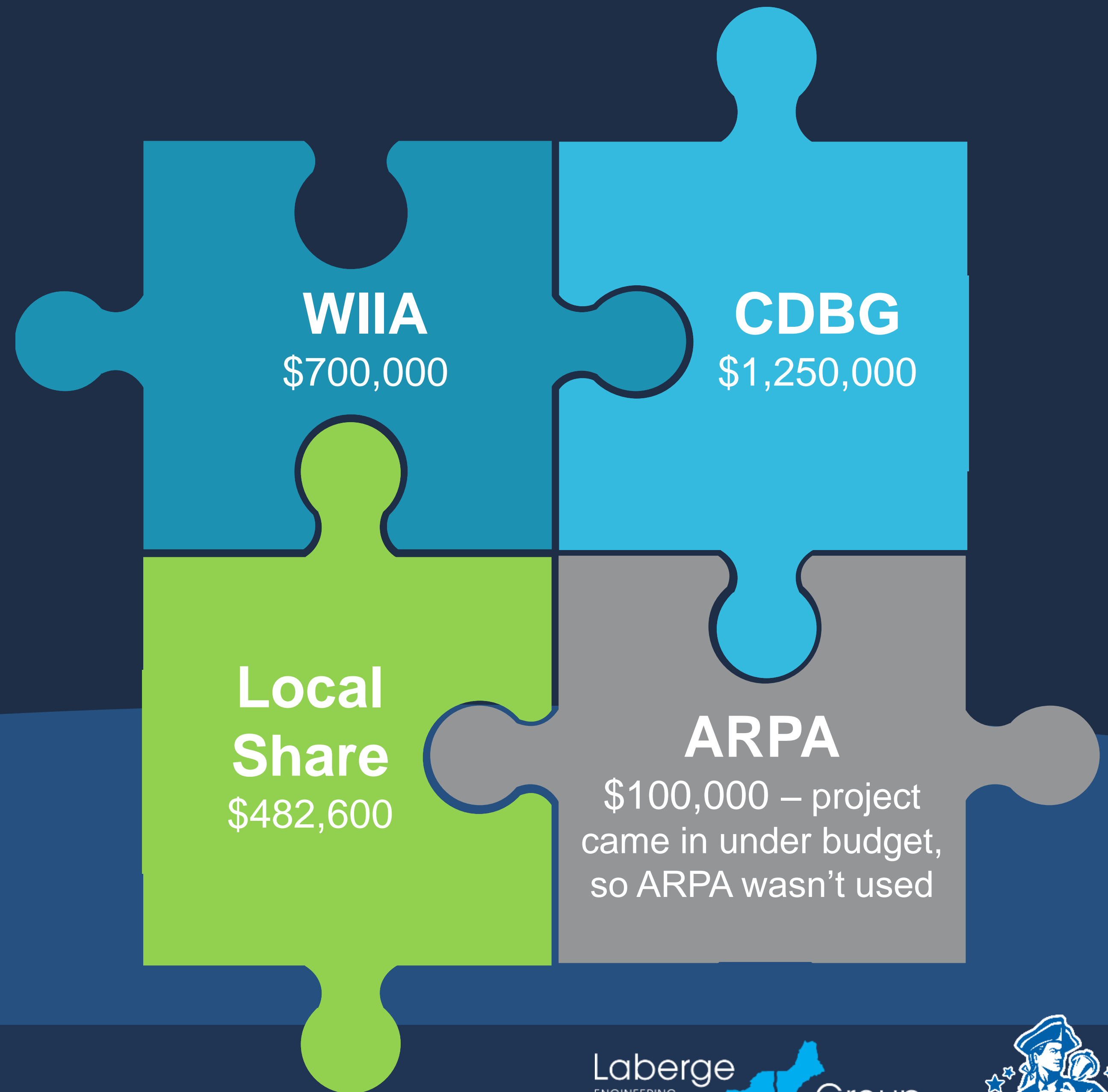
CASE STUDY

SCHODACK, NY

(POPULATION 12,965 - 58 EDUs)
BATTISTI WATER DISTRICT

FUNDING QUILT TOTAL FUNDING SECURED

\$2,432,600



CASE STUDIES

POESTENKILL, NY

(POPULATION 4,322)

WATER DISTRICT NO. 2

CHALLENGE

- Pressing health issue of a well-based water supply that exceeds State public drinking water standards for PFAS, PFOA, and coliform
- Impacts the middle school / surrounding area

SOLUTION

- Expand water system to provide the area a safe and reliable source of drinking water
- Create water district
- Negotiate with school district for additional resources



CASE STUDIES

POESTENKILL, NY

(POPULATION 4,322)

WATER DISTRICT NO. 2

CRAFTING A FUNDABLE PROJECT / MOLDING A COMPETITIVE APPLICATION

- Map, Plan and Report required for district formation
- District formation
- Well-attended public engagement and community buy-in
- Negotiate water transportation and delivery from surrounding towns
- Project readiness – SEQR, project schedule, project budget, and plan of finance (including resolution to issue a bond upon district formation) prepared



FUNDABLE
PROJECT



CASE STUDY

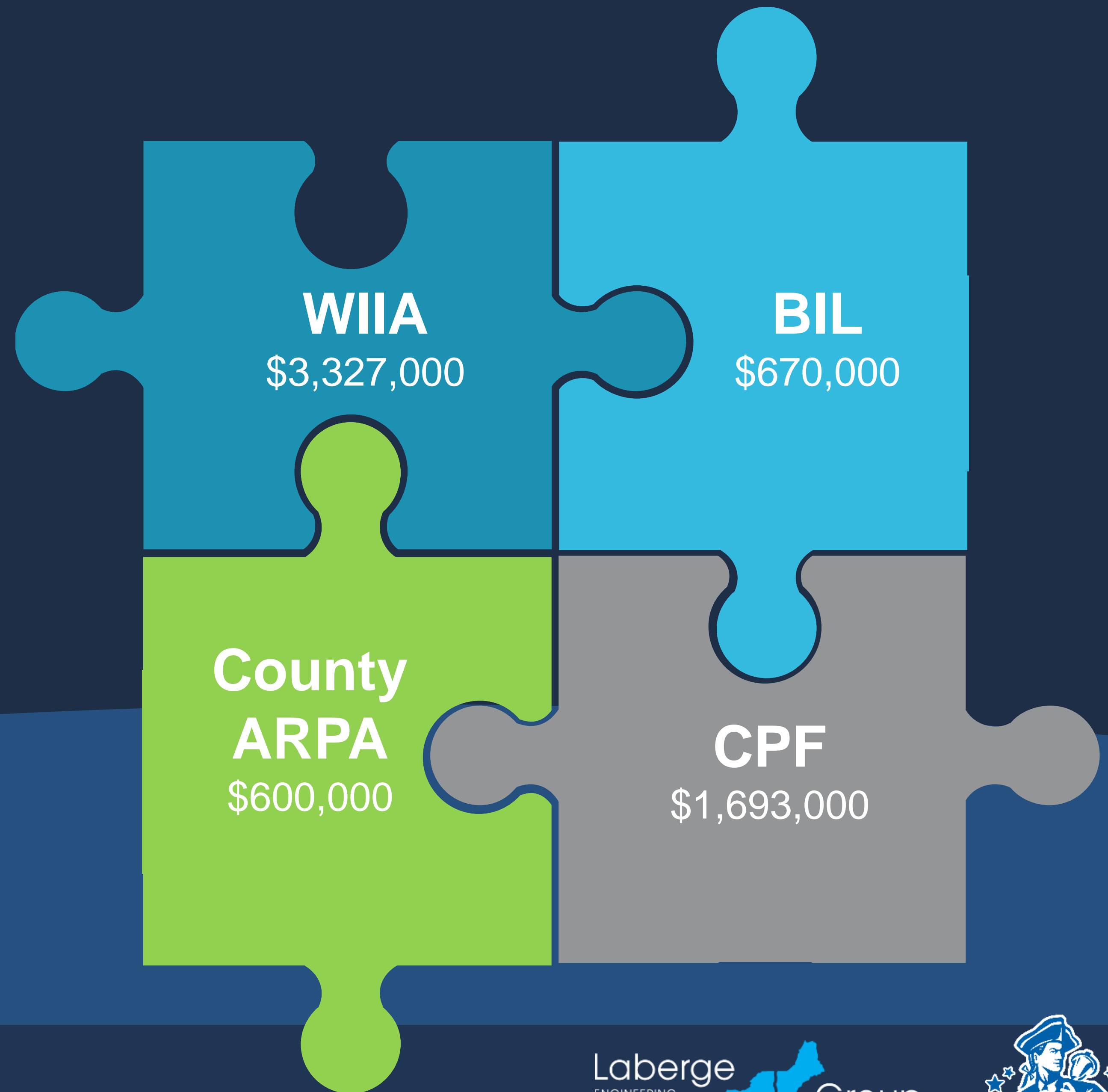
POESTENKILL, NY

(POPULATION 4,322)

WATER DISTRICT NO. 2

TOTAL FUNDING SECURED

\$4,597,000



CASE STUDIES

WURTSBORO, NY

(POPULATION 1,094)

SULLIVAN STREET WATER SYSTEM

CHALLENGE

- Water system along Sullivan Street comprised of aged cast iron pipes
- Frequent leaks
- Effective inside diameter of the pipe severely diminished
- 1950s water tank severely corroded

SOLUTION

- Replace the water main along Sullivan Street
- Reconstruct the existing 300,000-gallon water storage tank



CASE STUDIES

WURTSBORO, NY

(POPULATION 1,094)

SULLIVAN STREET WATER SYSTEM

CRAFTING A FUNDABLE PROJECT / MOLDING A COMPETITIVE APPLICATION

- Preliminary Engineering Report
- Budget and Estimates
- Income Survey
- Environmental Report Determination
- Bond Resolution
- Leverage WIIA Funding in Subsequent CDBG Application



FUNDABLE
PROJECT



CASE STUDY

WURTSBORO, NY

(POPULATION 1,094)

SULLIVAN STREET
WATER SYSTEM



LOST – PROJECT ON HOLD

CASE STUDY

WURTSBORO, NY

(POPULATION 1,094)

SULLIVAN STREET
WATER SYSTEM



LOST – PROJECT ON HOLD

CASE STUDY

WURTSBORO, NY

(POPULATION 1,094)

SULLIVAN STREET WATER SYSTEM



LOST – PROJECT ON HOLD

- Village designed and put out project to bid. Prices too high to proceed with WIIA alone.
- Re-applied for CDBG with project ready to go out to bid – fully designed and approved by DOH.

CASE STUDY

WURTSBORO, NY

(POPULATION 1,094)

SULLIVAN STREET
WATER SYSTEM

TOTAL FUNDING SECURED

\$2,297,600



CASE STUDIES

OTEGO, NY

(POPULATION 946)

WATER SYSTEM

CHALLENGE

- Undersized asbestos cement watermains
- Frequent breaks and service disruption
- Exposed watermain on the bed of Otsdawa Creek
- Inadequate pressure
- Well house damaged by flood

SOLUTION

- Replace watermains with new, larger pipes
- Install new watermain beneath the Creek
- Replace booster pump station to improve pressure
- Relocate well house out of flood plain



CASE STUDIES

OTEGO, NY

(POPULATION 946)

WATER SYSTEM

CRAFTING A FUNDABLE PROJECT / MOLDING A COMPETITIVE APPLICATION

- Preliminary Engineering Report
- Project Readiness Including Budget and Estimates, Environmental Report, Bond Resolution, and Executed Engineering Agreement
- Leverage WIIA Funding in Subsequent CDBG Application



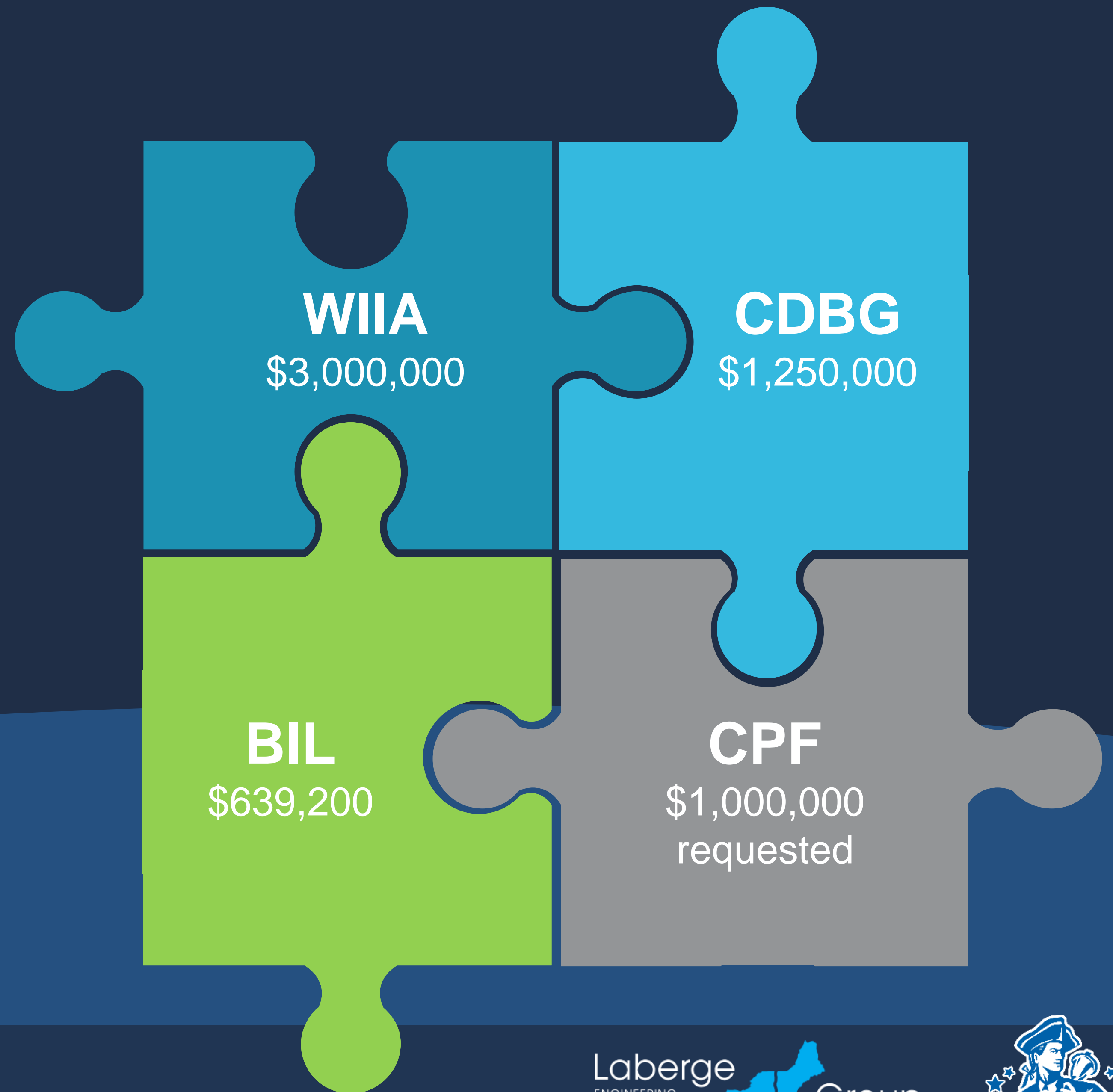
FUNDABLE
PROJECT



CASE STUDY

OTEGO, NY
(POPULATION 946)
WATER SYSTEM

TOTAL FUNDING SECURED
\$4,889,200



SMALL COMMUNITIES / BIG PROBLEMS

REFERENCE

- Water / Wastewater
- Parks
- Municipal Facilities
- Other

REFERENCE

WATER / WASTEWATER

- Community Development Block Grant (CDBG-PI)
- Water Infrastructure Improvement Act (WIIA)
- United States Department of Agriculture (USDA)
- Congressionally Directed Spending (CDS)
- Community Project Funding (CPF)
- Bipartisan Infrastructure Law (BIL)
- **Water:** Drinking Water State Revolving Fund (DWSRF)
- **Wastewater:** Clean Water State Revolving Fund (CWSRF)
- **Wastewater:** Water Quality Improvement Project (WQIP)
- **Inter-municipal:** All of the above, plus IMG and LGE

REFERENCE PARKS

- American Rescue Plan Act (ARPA)
- Local Waterfront Revitalization Program (LWRP)
- Environmental Protection Fund (EPF)
- Land and Water Conservation Fund
- Congressionally Directed Spending (CDS)
- Community Project Funding (CPF)
- Community Development Block Grant (CDBG)*
- State and Municipal (SAM) Facilities Grant
- Community Resiliency, Economic Sustainability, and Technology (CREST)
- Not-For-Profits
- Smaller specific project grants:
 - Hudson River Valley Greenway Communities Grant

* If you are an entitlement community
or part of a county consortium

REFERENCE

MUNICIPAL FACILITIES

- United States Department of Agriculture (USDA)
- Community Development Block Grant (CDBG)
- Water Quality Improvement Project (WQIP) – Salt Sheds
- Climate Smart Communities (CSC) – if in a flood plain
- Justice Court Assistance Program (JCAP)
- SAM/CREST State and Municipal (SAM) Facilities Grant
- New York State Energy Research and Development Authority (NYSERDA)
- Congressionally Directed Spending (CDS)
- Community Project Funding (CPF)

REFERENCE

TRANSPORTATION

SIDEWALKS – BRIDGES – CULVERTS

- NY Bridge & Culvert Program
- Transportation Enhancement Program (TEP)
- Safe Streets and Roads for All (SS4A)
- Safe Routes to School (SRTS)
- Building Resilient Infrastructure and Communities (BRIC)
- Community Development Block Grant (CDBG) - sidewalks
- Climate Smart Communities (CSC)
- SAM/CREST State and Municipal (SAM) Facilities Grant
- Congressionally Directed Spending (CDS)
- Community Project Funding (CPF)

THANK YOU



BEN SYDEN, AICP

VICE PRESIDENT

bsyden@labergegroup.com



NICOLE ALLEN, AICP

DIRECTOR OF PLANNING AND COMMUNITY
DEVELOPMENT

nallen@labergegroup.com



www.labergegroup.com

QUESTIONS



www.labergegroup.com

CASE STUDIES

VILLAGE OF HEMPSTEAD, NY

(POPULATION 59,169)

SEWER SYSTEM IMPROVEMENTS

CHALLENGE

- Outdated sewer mains exceeding 70 years of age.
- Pipes are deteriorating and leaching sewage into the sole source aquifer below.
- Adverse impacts to the health and safety of residents.

SOLUTION

- Install new gravity sewer main and side street laterals.
- The new pipes will direct sewage to a new flow diversion pump station.
- Phase 1 of a multi-phase improvement project for the Village's entire wastewater system.



CASE STUDIES

VILLAGE OF HEMPSTEAD, NY

(POPULATION 59,169)

SEWER SYSTEM IMPROVEMENTS

CRAFTING A FUNDABLE PROJECT / MOLDING A COMPETITIVE APPLICATION

- Preliminary Engineering Report.
- Project Readiness Including Budget and Estimates, Environmental Report, Bond Resolution, and Executed Engineering Agreement.
- EJ40, DAC, BOA, and Opportunity Zone area whose minority population is the lowest paid in Nassau County.
- Leverage WIIA Funding in Subsequent CDBG Application.



FUNDABLE
PROJECT



CASE STUDY

VILLAGE OF HEMPSTEAD, NY

(POPULATION 59,169)

SEWER SYSTEM IMPROVEMENTS

TOTAL FUNDING SECURED

\$25,180,000

ESD

\$5,000,000

CPF

\$2,000,000

BIL

\$12,200,000

WIIA

\$5,980,000